OFFICE OF THE INSPECTOR GENERAL CITY OF BALTIMORE



Isabel Mercedes Cumming
Inspector General

Investigative Report Synopsis

OIG Case # 22-0026-I

Issued: June 21, 2022



OFFICE OF THE INSPECTOR GENERAL Isabel Mercedes Cumming, Inspector General City Hall, Suite 635 100 N. Holliday Street Baltimore, MD 21202



June 21, 2022

Dear Citizens of Baltimore City,

The mission of the Office of the Inspector General (OIG) is to promote accountability, efficiency, and integrity in the City of Baltimore (City) government, as well as to investigate complaints of fraud, financial waste, and abuse. The OIG began an investigation in January 2022 after receiving information from the Department of Finance (DOF) reporting that numerous, potentially fraudulent payments were originating from a bank account for the Law Department's (Law) workers' compensation (WC) program.

Law currently has a contract with a third-party vendor (Vendor) to provide WC claims administration services for the City and has designated a Law employee (Employee) to oversee the contract. The Employee facilitates a daily transfer of funds to Law's WC bank accounts to offset the Vendor's WC payments from the previous day. This daily transfer of funds to the WC accounts results in a zero-dollar account balance at the end of every business day. The Vendor requested assistance from DOF on January 19, 2022, when it could not reconcile multiple WC account transactions. DOF then learned from the City's banking institution (Bank) about many possible fraudulent payments that occurred from November 2020 to January 2022.

The OIG determined the potentially fraudulent payments were associated with 22 external account holders and referred the matter to law enforcement for potential criminal investigation. The OIG also assisted the DOF in determining that the total unauthorized payments amounted to \$317,241.71. DOF then coordinated with the Bank to submit Written Statements of Unauthorized Debits (WSUD) forms to dispute the transactions. As of May 23, 2022, the City has received \$290,971.97 in credits due to the submittal of the WSUD forms. Due to certain transactions falling outside the 60-day reporting window, the City did not receive credits for \$26,269.74.

The investigation revealed that oversight mechanisms were not in place to identify and stop the fraudulent charges on the accounts quickly. By mail, the Bank did provide the Employee with monthly Account Analysis (AA) statements outlining the service fee charges associated with each WC account transaction. However, the Employee did not receive the more detailed Demand Deposit Account (DDA) statements from the Bank. These DDA statements displayed the daily WC account transactions, including the unauthorized debits. The Employee acknowledged to the OIG that they would have identified the fraudulent transactions sooner if they had received the DDA statements.

Furthermore, the OIG identified that the City paid the Bank for various service charges related to using the WC accounts. From June 2019 through February 2022, the City paid the Bank \$34,893.39 in service fees for an average monthly payment of \$1,057.38. The Vendor offered the City a bank account in its bid solicitation that it would manage at no additional cost. The City did not select the Vendor-managed bank account option. Vendor personnel confirmed this option would include fraud and loss protection but would only provide the City with read-only account access.

The OIG recommends that the DOF contact the Bank to ensure Law receives the monthly AA and DDA statements for the WC accounts in a timely manner. Further, the OIG found that the City may be able to elect an account managed by the Vendor for the facilitation of the WC program at no additional cost, potentially eliminating an average monthly expense of \$1,057.38 in service fees.

Sincerely,

Isabel Mercedes Cumming
Inspector General

cc: Jim Shea, City Solicitor
Michael Huber, Mayor's Chief of Staff
Christopher Shorter, City Administrator
Henry Raymond, Director of Finance